

G

Provisions Affecting Trust Fund Investment in Marketable Securities

These provisions invest a portion of the Social Security Trust funds in marketable securities (e.g., equities, corporate bonds), rather than in special-issue government bonds as under current law. For each provision, we provide an estimate of the financial effect on the OASDI program over the long-range period (the next 75 years) and for the 75th year. We base all estimates on the intermediate assumptions described in the 2019 Trustees Report.

The selections G3, G5, and G7 provide a low-yield or risk-adjusted perspective where equity yields equal the average real yield on long-term Treasury bonds. Thus, these selections have no effect on the actuarial balance of the OASDI program. Some analysts believe the higher expected return for equities should not be included in valuations because the tendency for higher average returns is compensation for the higher volatility in equities. The low-yield or risk-adjusted assumption reflects this perspective.

Category G: Trust Fund Investment in Equities (2019 Trustees Report intermediate assumptions)

Current law shortfall in long-range actuarial balance is **2.78** percent of payroll and in annual balance for the 75th year is **4.11** percent of payroll.

Description of proposed provisions		Change from current law (percent of payroll)		Shortfall eliminated	
		Long-range actuarial balance	Annual balance in 75th year	Long-range actuarial balance	Annual balance in 75th year
G1	Invest 40 percent of the OASI and DI Trust Fund reserves in equities (phased in 2020-2034), assuming an ultimate 6.0 percent annual real rate of return on equities.	0.50*	0.00	*	0%
G2	Invest 40 percent of the OASI and DI Trust Fund reserves in equities (phased in 2020-2034), assuming an ultimate 5.0 percent annual real rate of return on equities.	0.36*	0.00	*	0%
G3	Invest 40 percent of the OASI and DI Trust Fund reserves in equities (phased in 2020-2034), assuming an ultimate 2.5 percent annual real rate of return on equities. Thus, the ultimate rate of return on equities is the same as that assumed for Trust Fund bonds.	0.00*	0.00	*	0%
G4	Invest 15 percent of the OASI and DI Trust Fund reserves in equities (phased in 2020-2029), assuming an ultimate 6.0 percent annual real rate of return on equities.	0.20*	0.00	*	0%
G5	Invest 15 percent of the OASI and DI Trust Fund reserves in equities (phased in 2020-2029), assuming an ultimate 2.5 percent annual real rate of return on equities. Thus, the ultimate rate of return on equities is the same as that assumed for Trust Fund bonds.	0.00*	0.00	*	0%
G6	Invest 25 percent of the OASI and DI Trust Fund reserves in equities (phased in 2022-2031), assuming an ultimate 6.0 percent annual real rate of return on equities.	0.32*	0.00	*	0%
G7	Invest 25 percent of the OASI and DI Trust Fund reserves in equities (phased in 2022-2031), assuming an ultimate 2.5 percent annual real rate of return on equities. Thus, the ultimate rate of return on equities is the same as that assumed for Trust Fund bonds.	0.00*	0.00	*	0%

* A change in the investment of trust fund reserves to include some equities affects the size of all summarized measures because increased "present-value" discounting reduces the weight on values for more distant future years. As a result, the magnitude of the current-law actuarial balance and the summarized effects of most proposals is reduced. Therefore, the size of the change in the long-range actuarial balance indicated here cannot be interpreted directly as a reduction in the shortfall. The actual reduction in the shortfall from equity investment depends on the amount of reserves that are available for investment throughout the period. For example, if provisions to change revenue or scheduled benefits resulted in a purely pay-as-you-go system (reserves just above zero throughout the period), then investment in equities would have no effect on the actuarial balance.